# Sustainable Transportation Partnership of the Central Okanagan Local Government Advisory Board Meeting AGENDA

Wednesday, June 13, 2018
1:30 pm to 4pm
Council Chambers, District of Lake Country

#### **Meeting Agenda**

#### 1. Call to Order

- a. Adoption of Agenda
- b. Introductions
- c. Photo session
- d. Confirmation of Meeting Minutes December 6, 2017

#### 2. STPCO

- a. Work Plan review and status update
  - (i) Transit and Programs
  - (ii) Regional Transportation Planning
  - (iii) Strategic Partnerships
  - (iv) Next Steps
- b. Regional Transportation Plan 🗐
  - (i) Consulting team
  - (ii) Review public consultation outcomes
  - (iii) Review results of council visioning workshops
  - (iv) RTP Vision and Goals
  - (v) Planning principles
  - (vi) Next steps

#### 3. Other businesses

#### **Next Meeting**

Location: City of Kelowna

December 4<sup>th</sup> (?) 2018 (1:30-3:30pm)?

- referenced document attached.











#### **MEETING MINUTES**

# Sustainable Transportation Partnership of the Central Okanagan (STPCO) Local Government Advisory Board

Wednesday, December 6, 2017 1:30 pm to 4:00pm Westbank First Nation Boardroom

#### **Board Members In Attendance:**

Councillor Tom Konek. Westbank First Nation (Meeting Chair) Chair Gail Given, Regional District of Central Okanagan Mayor Doug Findlater, District of West Kelowna Mayor Colin Basran, City of Kelowna Mayor James Baker, District of Lake Country

#### **STPCO Executive Committee Members in Attendance:**

Alan Newcombe, City of Kelowna Brian Reardon, RDCO Elsie Lemke, District of Peachland Tracy Batten, City of West Kelowna Pat Fosbery, Westbank First Nation Joe Mocilac, Westbank First Nation Matt Vader, District of Lake Country

#### Staff in Attendance:

Jerry Dombowsky, STPCO Rafael Villarreal, STPCO Mariah VanZerr, STPCO Matthew Worona, STPCO

#### Regrets

Chief Roxanne Lindley, Westbank First Nation Mayor Cindy Fortin, District of Peachland

Agenda Item	Notes	Actions
1.	Call to Order	
	Chair Konek called the meeting to order at 1:35pm.	
	<ul> <li>a. Introductions: roundtable introductions made.</li> <li>b. Adoption of Agenda. Moved and seconded that the agenda be adopted. Passed.</li> <li>c. Confirmation of Meeting Minutes – June 14, 2017: Moved and seconded that the minutes of the June 14, 2017 meeting be adopted. Passed.</li> </ul>	
2.	STPCO	
	a. City of West Kelowna Update (Mayor Findlater)  Mayor Findlater shared that the West Kelowna City Council will decide on Dec 12 <sup>th</sup> whether or not to rescind the previous notice of withdrawal submitted. He shared that he anticipates the West Kelowna City Council will choose not to rescind the notice based on the discussion that occurred at the last West Kelowna City Council Meeting	

held on Nov 28, 2017. He shared that some of his Councillor's concerns are that the communications from STPCO are vague, that the City Councils have little input on decisions, and that there is question about the value West Kelowna is receiving in relation to the membership costs they are paying.

Mayor Basran asked if the West Kelowna City Council has asked its staff to conduct a financial analysis of the cost of pulling out of the STPCO. Mayor Findlater replied that they have not done a detailed analysis of costs, nor do they plan to do one.

Mayor Baker noted that it will be harder for the partners to gain influence at the provincial level without all of the partners at the table, and that he doesn't see how West Kelowna will benefit by going it alone.

RDCO Chair Gail Given said the memo dated October 25<sup>th</sup> speaks to the value for money question that the City of West Kelowna raised and asked if the West Kelowna City Councillors had reviewed the memo. Mayor Findlater said the memo had been reviewed, but the West Kelowna City Councillors remain unconvinced of the value for money.

RDCO Chair Gail Given commented that based on the recently released 2016 Census data, it is clear that people are living and working across jurisdictional boundaries. Her view is that regional planning is the future and that we are able to achieve the greatest benefits together.

Meeting Chair Konek shared that the Westbank First Nation's perspective is also that we are stronger together.

#### a. STPCO Functions, Memo to City of West Kelowna

Jerry Dombowsky gave a presentation that provided an overview of the role of BC Transit and STPCO in transit planning, their individual roles, and how the costs are distributed and support the various activities.

RDCO Chair Gail Given asked if the presentation had been given to the West Kelowna City Council. The group agreed this would be a good idea and Tracey Batten agreed to add Jerry to the Dec 12 West Kelowna City Council agenda.

Mayor Basran noted that from his perspective we have a regional congestion issue that needs to be addressed at the regional level and that local jurisdictions can't address individually. He shared that we won't be able to attract the types of large investment needed unless we are all working together.

Mayor Findlater acknowledged all the comments around the table and summarized by stating the West Kelowna City Councillor's main concerns are how to improve STPCO communications with City Councils, how City Councils can have more of a role in the STPCO decision-making, and how they can make sure that STPCO is not redundant with BC Transit. He also shared that the Regional Travel Survey is a "flash point" with his Council as they do not understand why it is so expensive.

#### b. Governance Review & 3-year or 1-year work plan

#### a. Governance review

Rafael presented a summary of the Governance Review findings and key results. Key recommendations include shifting the STPCO focus from the historic focus on transit operations to a focus more on strategic collaboration and advocacy, creating more

communication touchpoints with the Regional Councils and working to form strategic partnerships with senior levels of governance.

#### b. 3-Year Work Plan

Rafael and Jerry presented the 3 year STPCO work plan, including a timeline, and the key program areas of Transit Programs and Delivery and Regional Planning Projects. Matthew provided an overview of the Regional Disruptive Mobility Strategy (plan for changing future transportation landscape) and Mariah presented an overview of the Regional Strategic Transportation Plan, for which Phase 2 is about to get underway.

Rafael provided an overview of the plan for engaging senior levels of government, which includes introducing the STPCO to the province and working towards a model of including the province more directly in the STPCO activities. Letters are being drafted to invite representatives from the Ministry of Transportation and the Ministry of Municipal Affairs to share the results of the recent Governance Review and to invite them to participate in the next LGA Board Meeting in June 2018.

#### c. 1-Year Work Plan

Rafael shared that the 3-year Work Plan outlined above assumes West Kelowna stays a part of the STPCO and is referred to as Plan A. If, however, West Kelowna decides to withdraw from the STPCO on Dec 12<sup>th</sup>, then Plan B would need to be implemented.

Plan B would look at transitioning the functions and services of the STPCO. Specifically, an STPCO Executive Meeting would be convened in March/April of 2018 to discuss the proposed transition and 2018 specific outcomes related to the STPCO's transit functions, TDM programs (e.g. regional school traffic safety and bike to work week), and the Regional Strategic Transportation Plan.

Rafael posed the following discussion question to the group: "How do you see the future of the STPCO and regional advocacy?"

Mayor Baker asked what would happen to Westbank First Nation if West Kelowna decides to pull out of the STPCO. He noted that their jurisdictional boundaries are intricately intertwined with West Kelowna's and that it seems short-sighted of West Kelowna to attempt to go it alone.

Mayor Basran said that he feels it is important to engage the province and bring the Ministry of Transportation to the table. He shared that if West Kelowna pulls out, he would still want to advocate for the region at the provincial level, but that it would likely look poorly on the jurisdiction that pulled out of the partnership. He stated that it makes sense to plan regionally and all jurisdictions should be at the table.

RDCO Chair Gail Given shared that from her perspective as Chair of the RDCO, she thinks it makes sense to coordinate regionally, even potentially beyond the Central Okanagan boundaries – for example with Vernon and Penticton. As an example she noted the critical transportation connection between Vernon and UBCO. However, while she would like to see regional coordination continue, she noted something would need to be figured out as it would not be fair for West Kelowna to pull out, but then receive all the benefits of on-going regional coordination for free.

Chair Konek said he sees Westbank First nation pushing to stay united and would be sad to see the dissolution of the regional partnership if West Kelowna pulls out. He noted that we live in paradise and so of course our region will continue to grow and require regional planning coordination.

Mayor Basran noted that we won't be living in paradise much longer if its always covered in smoke and water. He is hoping for Plan A.

Mayor Baker noted that evacuation routes require regional planning and coordination. He is hoping Mayor Findlater can guide the West Kelowna City Council properly.

The STPCO LGA voted and passed the following resolution unanimously:

THAT the Local Government Advisory (LGA) Board supports the STPCO 3-year work plan,

and if the City of West Kelowna confirms its notice to withdraw from the partnership,

THAT the Local Government Advisory (LGA) Board supports the modified 1-year work plan to activate the transition of functions and services."

#### c. 2018 Household Travel Survey

Rafael explained that the Household Travel Survey collects detailed travel diary information that helps give transportation planners and engineers more detail than is available from Census data – for example, trip origins and destinations. This level of detail is needed to properly calibrate the regional travel model. The Household Travel Survey is typically conducted every 5 years and was last done in 2013.

Mayor Findlater shared that he will be voting against the Household Travel Survey due to his Councillor's aforementioned concerns and objections.

Mayor Basran said Kelowna highly supports evidence-based decision making and that travel and transportation has changed a lot in the last 5 years.

Mayor Baker said he agrees with Mayor Basran – they have seen so much rapid growth in the last 3 years and updated data will be critical for decision-making.

RDCO Chair Gail Given said the 2016 Census is not regional in nature and from her perspective the finer resolution origin and destination data is very important.

Chair Konek shared that Westbank First Nation feels the data from the Regional Household travel survey is important to collect.

Mayor Basran asked what West Kelowna's share of the Regional Household Travel Survey costs are? Rafael shared that it would be \$10K - \$15k. Rafael also noted that Vernon and Coldstream submitted budget requests to partner with the STPCO to deliver the 2018 HHTS.

The STPCO LGA voted to move forward with the 2018 Regional Household Travel Survey, with Mayor Findlater voting no and the remaining LGA Board members voting yes.

#### Provincial Involvement

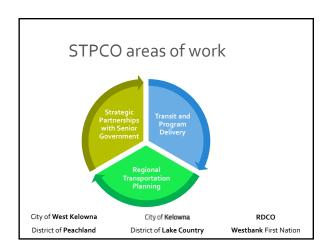
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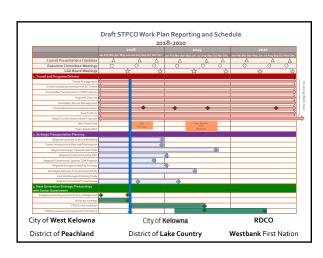
Rafael shared that much of this topic was summarized under the Plan A and Plan B options for the 3-Year and 1-Year Work Plans covered under Agenda Items 2b and 2c. However, just to

clarify, if West Kelowna votes to pull out of the STPCO, he doesn't see the efforts to engage the province with letters introducing them to the STPCO and inviting them to participate in future meetings continuing if the STPCO will be dissolving in one year.	
Close of Meeting and Next Meeting	
The Board meeting adjourned at 4:00 pm.	
The next meeting is scheduled for June 13, 2018, 1:30pm at District of Lake Country.	

Agenda Item 2.a.







#### i. Transit & Programs Delivery



City of West Kelowna District of **Peachland**  District of Lake Country

Westbank First Nation

#### Transit & Programs Delivery

- ▶ Transit management
- ▶ Transit infrastructure
- ► Community capacity building
- ► HandyDart service management
- ▶ Transportation programs delivery and implementation



City of West Kelowna

District of Peachland

City of Kelowna District of Lake Country

Westbank First Nation

#### Transit Workplan Initiatives

- representation of Kelowna regional interests to BCTransit in Smart Bus projects AVL, APC, ITS
- handyDART public consultation (April)
- bi-annual Rider survey (critical data source for decision making)
- ▶ handyDART fare equalization
- Ongoing transit regional operational activities e.g., customer feedback management, sign and stop inventory management, regional network planning



City of West Kelowna

City of Kelowna

RDCO

District of Peachland

District of Lake Country

Westbank First Nation

#### ${\sf Sustainable\,Transportation\,TDM}$ Workplan Initiatives

- Participation in provincial ride— hailing consultation (pre-requisite for future transit provision models)
   Bikeshare pilot with regional considerations/ aspirations
- ▶ Bike to Work/School Week regional activities
- activities

  Open Streets promotion pilot planning

  > 5D #23 cost shared Traffic Safety Officer activities including spring regional Bike Rodeos at 12 area Elementary schools

City of West Kelowna

City of Kelowna

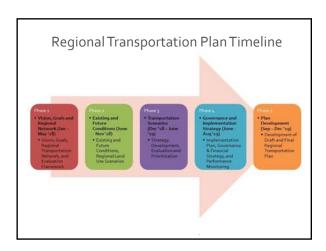
RDCO

District of Peachland

District of Lake Country

Westbank First Nation

# ii. Regional Planning Projects City of West Kelowna City of Kelowna District of Peachland District of Lake Country Westbank First Nation





#### RTP January - June 2018 Highlights

- Released RFQ & Hired Prime Consultant (HDR) and Communications Consultant (JLG)
- Convened STPCO Planning & Technical Committee
- Conducted Public Outreach on Draft Vision and Goals

#### RTP January - June 2018 Highlights (cont.)

- Public Consultation #1 Vision and Goals (April – May)
  - Website launched (https://www.smarttrips.ca/about/stpco/regional-transportation-plan)
  - RTP Fact Sheet
  - Regional Pop-Up Events (4)
  - RTP Questionnaire
- Regional Councils: Visioning Workshops (May June)







#### Council / Board Presentations

- ► Kelowna: May 14
- ► Lake Country: May 15
- ▶ West Kelowna: May 22
- ▶ Peachland: May 22
- ▶RDCO: May 28
- ►WFN: May 28
- ▶ LGA Board: June 13



City of **West Kelowna**District of **Peachland** 

City of Kelowna

District of Lake Country

RDCO
Westbank First Nation

# iii. Strategic Partnerships with Senior Government

District of Lake Country

#### Strategic Partnerships

- ▶ Letter to Ministers
- ▶ Newsletter #1

City of West Kelowna

District of **Peachland** 

- ▶ Preliminary governance discussions:
  - evaluate partnership/governance with RTP team & Governance subcommittee



RDCO

Westbank First Nation

City of West Kelowna District of Peachland

City of Kelowna District of Lake Country

RDCO Westbank First Nation



#### **Next Steps**



- Programs & Transit

  Bus Monitoring Implementation (Tentative)

  Bike Share implementation

  Summer Streets Kelowna

  Carpool Month

- Regional Transportation Plan
  Refinement of Regional Transportation Network
  Planning Principles & Evaluation Criteria
  Existing and Future Conditions & Public Consultation Milestone #2 (Fall/Winter)
  Household Travel Survey

- Partnerships
   Newsletter #2 (Late Summer 2018)
   Governance and partnership scenarios
- STPCO Council Updates (Late Fall/Early Winter)
- Next LGA Board meeting
- Kelowna
   Week of December 3<sup>rd</sup> to 7<sup>th</sup>, 2018 (proposed)

District of Peachland

City of Kelowna District of Lake Country

Westbank First Nation

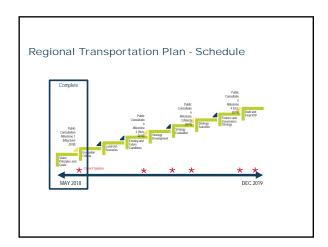
Questions?		
City of West Kelowna	City of <b>Kelowna</b>	RDCO
District of Peachland	District of Lake Country	Westbank First Nation

#### Agenda Item 2.b.



### Project Team STPCO Staff STPCO Planning & Technical Committee Representatives from each partner jurisdiction and the Ministry of Transportation and Infrastructure Consultant Team: HDR JLG Project Regional Governance and Transportation Strategy Lead Strategic Communications and Engagement Advisor

Project Planning and Technical Lead

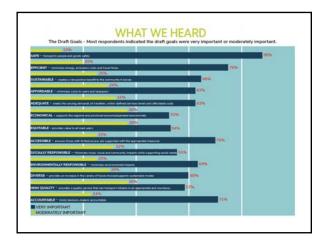


# Key Question: "What are the strategic, prioritized investments (policies, programs, and capital projects) that will be needed over the next **20 years** to achieve the region's vision and goals for transportation?" **Connecting Our Region** Our first region-wide transportation plan Finantiers 👛 😃 🤤 Vision WHAT WE HEARD 93% STRONGLY OR SOMEWHAT SUPPORT THE DRAFT VISION Survey respondents were asked - "Is there anything you would change about the vision statement?" Survey respondents were asked - "Is there anything you would be a survey of the following hemes energied: - Make it more specific and less broad - Clarify what balanced and resilient mean - Emphasize environmentally friendly, low carbon transportation - Emphasize environmentally friendly, low carbon transportation - Emphasize transportation choice and a multi-model system that includes walk, bike, transit, and vehicle optic - Consider people of all abilities and incomes, including seniors

"It is important that seniors, those with health/disability issues, and low incomes have access to reaso priced transportation that gets them to the places they must go." – survey respondent

RTP Vision Statement	
Original:	
"A balanced and resilient transportation system for the Central Okanagan that moves people and goods in a safe, efficient, accessible, and affordable manner, while supporting and enhancing the region's economy,	
social network, and natural ecosystem."	
Key Revisions Proposed - Remove goals from vision statement (some are included, but not others, implying priority)	
Shorten and simply (while keeping all important concepts within Goals)     Feedback that external connections outside Central Okanagan are also important	
important	
RTP Vision Statement	-
Original: "A balanced and resilient transportation system for the Central Okanagan	
that moves people and goods in a safe, efficient, accessible, and affordable manner, while supporting and enhancing the region's economy,	
social network, and natural ecosystem."  Proposed:	
"A transportation system that connects people to regional destinations within the Central Okanagan and beyond, supporting and enhancing the	
region's economy, social networks, and natural ecosystem."	
Connecting Our Region  Our first region-wide transportation plan Financians  Connecting Our Region	
Our instregion-wide dansportation plan Constitutes	

Goals





#### PROPOSED REVISIONS:

#### Key Revisions Proposed

- Ensure all concepts from original vision are reflected in goals
   Remove redundancy from goal categories and definitions
- Updated some terminology
- Align goals with an evaluation framework approachShorter descriptions
- Incorporated feedback from public and visioning workshops

## **REVISED GOALS:** SAFE - transports people and goods safely EFFICIENT - minimizes energy, emissions and travel times SUSTAINABLE -creates a net positive social, environmental, and economic benefit to the region and future AFFORDABLE – provides value to all users while minimizing costs to users and taxpayers ECONOMIC GROWTH - supports regional economic growth EQUITABLE -addresses the transportation needs of all areas, ages and incomes ACCESSIBILITY – applies the principles of universal access ${\it QUALITY\ OF\ LIFE\ -}\ minimizes\ noise, visual\ and\ community\ effects\ while\ supporting\ community\ cohesion$ ENVIRONMENTALLY RESPONSIBLE - minimizes negative effects on the natural ecosystem MULTIMODAL – increases the variety of travel choices available ADAPTABLE - can change in response to evolving technology and societal trends **Connecting Our Region** Our first region-wide transportation plan Visioning Workshops Visioning Workshops - Themes Convenient and effective Universal Accessibility Alternate Corridors Demand Management ConnectivityMaintenance Community connections Service for all ages Hours of service New Links · Land Use Patterns User information Personal security Rapid Bus expansion

### Visioning Workshops - Themes Land Use Accessibility Car Dependency · Consideration for Land Use Form Multi-modal Encouraging Mixed Use/Higher all ages choices Affordable · Cultural change Density • Emissions Developments Visioning Workshops - Themes Economic Development Network Redundancy Future Readiness Multiple access/egress for developments Bypass? Alternate routes to north and south Access to developable land Goods movement Communication / ITS Electric cars – infrastructure requirements Mapping / Apps Transition to driverless cars Ridesharing/Uber Community Expectations, Parking, Rehabilitation backlog, Topography, Rural Areas, Safety Regional Destinations - Types Major Regional - Easy Access - High Priority destinations - Multiple locations throughout the region - Typically serve day-to-day needs Major Regional - Unique Locations of unique, regional significance Often only one location in the region High travel demand generators Low Demand but Important Low use, but high importance to the region Infrequent use for most Minor Regional -Lower demand, lower regional significance -May not justify regional-level infrastructure to connect

#### Major Regional - Easy Access

- Urban Centres
- Peachland Town Centre
- o Westbank Town Centre
- WFN Community CampusDowntown Kelowna
- o South Pandosy
- 。 Capri / Landmark Midtown / Orchard Park Area
- o Rutland Town Centre
- o Lake Country Town Centre
- Regional Retail (Outside Urban Centres)
- Westbank IR 9 Retail Hub
   Okanagan Lake Shopping Centre



#### Major Regional - Easy Access

- Recreation and Entertainment (outside Urban Centres)
- o Winfield Recreation Centre
- o Prospera Placeo Capital News Centre/H2O
- Kelowna YMCA
- o Mount Boucherie Recreation Centre
- Employment Nodes (outside Urban Centres)
- West Kelowna Industrial Park
- Gormans Mill Airport Business Park
- Major Beaches Swim Bay, Peachland
- Willow Beach
   Gyro Beach/Rotary Beach
- City Park/Waterfront Park



#### Major Regional -Unique

- Kelowna General Hospital
- Kelowna International Airport
- UBCO
- Okanagan Collage
- Knox Mountain
- Rail Trail
- Mission Greenway
- Glenmore Landfill Westside Transfer Station
- Inter-regional destinations (e.g. Big White, Penticton, Vernon, etc)



## Low Demand (but Important)

Evacuation Routes

#### Minor Regional

- Myra Canyon
   Private / French Immersion Schools
- Telemark / Crystal Mountain
- Boat Launches
- Wineries



#### Planning Principles (work in progress)

- Guide option development
- Define *how* the goals can be achieved
- Input to evaluation framework

DIRECTLY ADDRESSES GOAL

RELATED TO GOAL

The regional transportation system will provide efficient mobility and access for all.

- Dense networks / dispersal of traffic minimize severance effects, reduced dependence on major arterial and
- Independent and safe travel for all segments of the regional population.

  Network redundancy, providing multiple/alternative routes

SAFE SUSTAINABLE AFFORDABLE ECONOMIC GROWTH EQUITABLE ACCESSIBLE QUALITY OF LIFE **ENVIRONMENT** MULTI-MODAL ADAPTABLE

#### SAFE **EFFICIENT** SUSTAINABLE A multi-modal transportation network will connect people to urban AFFORDABLE centres and regional destinations ECONOMIC GROWTH **EQUITABLE** Reduce dependency on private automobiles ACCESSIBLE • Permeable networks QUALITY OF LIFE • Easy access to regional destinations and urban centres Dense / contained land use **ENVIRONMENT** · High connectivity focus - reduced hierarchy Focus on walking and cycling around urban centres MULTI-MODAL Frequent and direct transit ADAPTABLE Last-mile solutions

SAFE **EFFICIENT** The regional transportation system SUSTAINABLE will support social cohesiveness and economic growth AFFORDABLE ECONOMIC GROWTH **EQUITABLE**  Clear transit, walking, cycling connection to key centres ACCESSIBLE Multi-modal access to urban centres, but walking as the highest priority

• Support intense, walkable development QUALITY OF LIFE **ENVIRONMENT** MULTI-MODAL ADAPTABLE

SAFE **EFFICIENT** Regional transportation infrastructure SUSTAINABLE will be safe, aesthetically pleasing and inviting as destinations as well as AFFORDABLE movement spaces. ECONOMIC GROWTH **EQUITABLE** · Recognition that streets are public spaces **ACCESSIBLE**  Comfortable, inviting multi-modal infrastructure QUALITY OF LIFE Respect the natural environment Built with consideration for safety and personal security **ENVIRONMENT** MULTI-MODAL **ADAPTABLE** 

The regional transportation system will be future-oriented, and developed and maintained in a **responsible and sustainable** manner.

- Long-term efficiency and durability
- Framework for long-term economic investment
- Full integration of modes
- Safe/efficient goods movement and convenient access to commercial/industrial hubs
- Support changing mobility trends

SAFE

EFFICIENT

SUSTAINABLE

AFFORDABLE

ECONOMIC GROWTH

EQUITABLE

ACCESSIBLE

QUALITY OF LIFE

ENVIRONMENT

MULTI-MODAL

ADAPTABLE



# Upcoming Tasks and Activities • STPCO Planning & Technical Committee – June 14<sup>th</sup> • Develop Planning Principles & Evaluation Framework based on the final Vision and Goals • Confirm existing Regional Transportation Network • Existing and Future Conditions (late Fall 2018)

» Public Consultation & Council Updates

Connecting Our Region	
Our first region-wide transportation plan Finances 🚑 🕰 🤤 🍩 🥌	
Questions?	
LAKE COUNTRY CHYON KEIOWNA KIN	